1	IN THE SUPREME COURT OF THE UNITED STATES
2	x
3	JOSE ANGEL CARACHURI-ROSENDO, :
4	Petitioner :
5	v. : No. 09-60
6	ERIC H. HOLDER, JR., :
7	ATTORNEY GENERAL. :
8	x
9	Washington, D.C.
10	Wednesday, March 31, 2010
11	
12	The above-entitled matter came on for ora
13	argument before the Supreme Court of the United States
14	at 10:14 a.m.
15	APPEARANCES:
16	SRI SRINIVASAN, ESQ., Washington, D.C.; on behalf of
17	Petitioner.
18	NICOLE A. SAHARSKY, ESQ., Assistant to the Solicitor
19	General, Department of Justice, Washington, D.C.; on
20	behalf of Respondent.
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Τ	PROCEEDINGS
2	(10:14 a.m.)
3	CHIEF JUSTICE ROBERTS: We will hear
4	argument first this morning in Case 09-60,
5	Carachuri-Rosendo v. Holder.
6	Mr. Srinivasan.
7	ORAL ARGUMENT OF SRI SRINIVASAN
8	ON BEHALF OF THE PETITIONER
9	MR. SRINIVASAN: Thank you,
L O	Mr. Chief Justice, and may it please the Court:
11	Long-time lawful permanent resident aliens
12	with two convictions for minor drug possession offenses
13	are subject to removal from the United States, but they
14	are not categorically ineligible to seek discretionary
15	relief from removal from the Attorney General based on
16	their connections and deep family ties to the country.
L7	Categorical ineligibility for discretionary relief
18	arises under the Immigration and Nationality Act when a
19	permanent resident has been, quote, "convicted of an
20	aggravated felony," close quote, with the relevant
21	category here permanent residents who have been, quote,
22	"convicted of a felony punishable under the Controlled
23	Substances Act," close quote.
24	Individuals, such as Petitioner, who have
25	been convicted of drug possession but as to whom there

- 1 has been no finding of recidivism, have been convicted
- 2 of a misdemeanor punishable under the Controlled
- 3 Substances Act rather than a felony.
- 4 JUSTICE GINSBURG: Mr. Srinivasan, as a
- 5 threshold question, is there a mootness problem here,
- 6 because as I understand it the Petitioner came back to
- 7 the country illegally and committed another minor crime?
- 8 But his coming back illegally and being turned away
- 9 again, as I understand the law, means that he cannot get
- 10 any dispensation as a result of the illegal entry.
- 11 So even if we were to hold in your favor
- 12 now, I take it that he could not -- he would not have
- 13 any hope of getting any cancellation of removal or any
- 14 other dispensation. Is that so?
- 15 MR. SRINIVASAN: That's not correct,
- 16 Justice Ginsburg, in our view. And the government, it's
- 17 notable, doesn't make a mootness argument. I think the
- 18 reason they don't is that the -- in Lopez this Court
- 19 understood that the initial removal doesn't annul the
- 20 ability of an individual to get cancellation. And so,
- 21 as Your Honor correctly observes, the question would be
- 22 whether the reentry has an affect on the cancellation
- 23 and the eligibility for cancellation? And it does not
- 24 because Petitioner was removed again by reinstatement of
- 25 the original removal order. And so if there is an

- 1 argument that the initial removal order wasn't good
- 2 because cancellation should have been granted, that also
- 3 carries through to the reinstatement.
- 4 And as a consequence of that procedural
- 5 context, there is no mootness argument and I think
- 6 that's why the government doesn't make -- doesn't take
- 7 that position.
- 8 But the question before the Court --
- 9 JUSTICE SCALIA: I -- I -- I'm not sure I
- 10 understand what you are saying. You are saying that his
- 11 reentry was not illegal because his removal was illegal?
- 12 Is that what you are saying?
- MR. SRINIVASAN: No, it's not that his
- 14 reentry was not illegal. It's that when he was then
- 15 again removed, the way that that was accomplished was by
- 16 reinstatement of the original removal order.
- 17 JUSTICE SCALIA: I see.
- 18 MR. SRINIVASAN: And so if the original
- 19 removal order would have been extinguished by a grant of
- 20 the cancellation order, then that carries forward to the
- 21 reinstatement of the original removal -- removal order
- 22 as well.
- JUSTICE KENNEDY: But -- but does --
- 24 MR. SRINIVASAN: Nothing additional happens
- 25 because of the reentry.

1 JUSTICE KENNEDY: But does it make the --2 the second unlawful entry now lawful? 3 MR. SRINIVASAN: It doesn't make --4 JUSTICE KENNEDY: I thought -- I thought --5 it's a separate offense to enter, to reenter improperly, 6 and -- and that stays no matter, isn't that correct, 7 regardless of the correctness of the prior removal 8 order? 9 MR. SRINIVASAN: It does, Justice Kennedy --10 JUSTICE KENNEDY: Or am I wrong? MR. SRINIVASAN: -- but I think -- I think 11 the way that gets taken into account is it would be one 12 13 of the discretionary considerations that the Attorney 14 General could take into account in determining whether 15 to grant discretionary relief in the same way that the original conviction for drug possession could be taken 16 into account. Our position --17 18 JUSTICE GINSBURG: I -- I -- I think also in 19 the picture is that he never contested removability. 20 The only thing was the grace: Would -- would he qualify 21 for discretionary relief by the Attorney General? So the -- the removal order itself, I take it, would stand? 22 23 MR. SRINIVASAN: The removal order would 24 stand, but if cancellation were granted, then he 25 couldn't be removed pursuant to that removal order,

- 1 because the -- the effect of granting cancellation would
- 2 be that he is no longer removable. He gets favorable
- 3 discretionary relief that enables him to stay in the
- 4 country, and I think the predicate of Your Honor's
- 5 question is correct, that we don't contest removability.
- 6 He was removable because of his drug possession -- drug
- 7 possession conviction.
- 8 The question is whether he retains
- 9 eligibility to seek a favorable exercise of relief from
- 10 the Attorney General based on affirmative equities in
- 11 his -- in his favor, such as his deep family ties to the
- 12 country, the presence of United States citizen children
- 13 here, his lack of connections to the country to which he
- 14 would be removed, his employment history and
- 15 considerations of that variety.
- 16 And the question before the Court is whether
- 17 he and other individuals who are similarly situated
- 18 should have an opportunity to make that case to the
- 19 Attorney General. He is removable. The question is
- 20 whether the Attorney General is in a -- is in a position
- 21 to grant him a favorable exercise of discretion.
- 22 And we think the Attorney General is,
- 23 because in order to be categorically ineligible for
- 24 discretionary relief from removal, a permanent resident
- 25 alien has to have been convicted of a felony punishable

- 1 under the Controlled Substances Act. And when you have
- 2 been convicted of drug possession and there has been no
- 3 finding of recidivism, you have been convicted of a
- 4 misdemeanor punishable under the Controlled Substances
- 5 Act.
- 6 JUSTICE SOTOMAYOR: What elements would a
- 7 State conviction have to contain to qualify as a finding
- 8 of recidivism in your view?
- 9 MR. SRINIVASAN: What elements?
- 10 JUSTICE SOTOMAYOR: Yes. What would have
- 11 had to have been determined in a State conviction for
- 12 you to recognize, under your argument, that it would
- 13 qualify as a felony under the Controlled Substances Act?
- 14 MR. SRINIVASAN: Justice Sotomayor, at the
- 15 very least what would have had to have happened is that
- 16 he would have had to have been found to be a recidivist
- 17 under a State provision that attaches sentencing
- 18 consequences to being found to have been a recidivist.
- 19 And, so, what you need is an analogous State
- 20 offense to the Federal offense of recidivist possession.
- 21 JUSTICE SOTOMAYOR: Do you know of any State
- 22 law that is analogous to the Federal law, precisely
- analogous?
- 24 MR. SRINIVASAN: Well, analogous enough to
- 25 count, in the sense that what you need under the Federal

- 1 law is a finding of recidivism at least. That's our
- 2 principal submission.
- JUSTICE SOTOMAYOR: That's what I'm trying
- 4 to -- to get to. What are the elements of that finding?
- 5 What exactly -- because different labels are attached to
- 6 different crimes that qualify you for recidivism under
- 7 some State statutes, et cetera. I'm trying to get you
- 8 to articulate what finding of recidivism counts, what
- 9 are the underlying --
- 10 MR. SRINIVASAN: It's a determination by the
- 11 court that --
- 12 JUSTICE SOTOMAYOR: Which court now, the
- 13 State court?
- 14 MR. SRINIVASAN: By the State convicting
- 15 court. In the case of a State conviction, it would be a
- 16 determination by the State convicting court that the
- 17 person in fact has a prior conviction. And then as a
- 18 consequence under the State scheme, a sentencing
- 19 consequence would attach.
- 20 JUSTICE SOTOMAYOR: So are you arguing that
- 21 a State court has to make a finding of a valid prior
- 22 conviction; is that it?
- 23 MR. SRINIVASAN: Yes, in -- in the context
- 24 of a State conviction.
- 25 JUSTICE SCALIA: But it doesn't have to be a

- 1 State felony?
- 2 MR. SRINIVASAN: It doesn't have to be a
- 3 State felony, no.
- 4 JUSTICE SCALIA: The felony has to be a
- 5 Federal felony, right?
- 6 MR. SRINIVASAN: That's correct. And that's
- 7 the work done by the words "punishable under the
- 8 Controlled Substances Act."
- 9 JUSTICE SCALIA: Punishable as a felony
- 10 under the Federal act.
- 11 MR. SRINIVASAN: Right.
- 12 JUSTICE SCALIA: But this was punishable as
- 13 a felony because it was his second drug offense. He was
- 14 a recidivist. And although it was only a misdemeanor
- 15 under State law, under the Controlled Substances Act he
- 16 could be prosecuted for a felony, for a Federal felony.
- 17 I -- I don't know why that doesn't fit the statute.
- 18 MR. SRINIVASAN: But -- but, Justice Scalia,
- 19 he has to have been convicted of the felony. That is
- 20 the critical distinction. He may have committed a
- 21 felony --
- JUSTICE SCALIA: He can't be convicted of a
- 23 Federal felony in a State court. He has to be convicted
- 24 of a crime --
- 25 MR. SRINIVASAN: He has to have been

- 1 convicted of a crime --
- 2 JUSTICE SCALIA: Which may be a misdemeanor,
- 3 which would subject him to a felony conviction in
- 4 Federal court under the Controlled Substances Act. And
- 5 I think that's that's what this is. He's convicted of
- 6 a drug offense and if if he were prosecuted in Federal
- 7 court, he would he was punishable as a felon in
- 8 Federal court under the under the Controlled
- 9 Substances Act.
- 10 MR. SRINIVASAN: He was not punishable as a
- 11 felon in Federal court for two reasons. First, he was
- 12 convicted of drug possession. A person in Federal court
- 13 who is convicted of drug possession is a misdemeanant,
- 14 not a felon, unless and until there is a finding that
- 15 he's a recidivist. You have to have the finding of
- 16 recidivist in order for a felony sentence even to
- 17 conceivably attach to an individual, and you just don't
- 18 have that in the context of this case, where all you
- 19 have is a conviction of drug possession alone. A felony
- 20 sentence doesn't even come into the picture unless there
- 21 is a finding of recidivism. That didn't happen in this
- 22 case.
- 23 JUSTICE ALITO: Is the crux of your argument
- 24 that for present purposes the term "conviction" must
- 25 include a determination of recidivism?

1 MR. SRINIVASAN: For present purposes, 2 that's correct. And Justice Ali to, I think it's 3 important to understand - and this goes to the second 4 response to your question, Justice Scalia - that the 5 statute, the Immigration and Nationality Act, defines 6 "conviction" in a particular way. It defines 7 "conviction" as "a formal judgment of guilt entered by a 8 court." 9 As Your Honor's opinion for the Court in Deal v. United States understood, statutes could define 10 11 convictions in one of two ways. It could define a 12 conviction as a finding of guilty or it could define a 13 conviction as a formal judgment based on that finding. 14 Here we have the latter. 15 JUSTICE ALITO: What would you say -- What do you say about 21 U.S.C. section 851, the Federal 16 recidivism provision, which says: "No person who stands 17 convicted of an offense under this part shall be 18 19 sentenced to increased punishment by reason of one or 20 more prior convictions." So under that statute, a 21 conviction does not include a recidivism determination. MR. SRINIVASAN: Under that statute --22 23 different statutes conceive of it different ways, but the applicable definition of "conviction" here, because 24

we are talking about an immigration consequence, is that

25

- 1 the definition of "conviction" under the Immigration and
- 2 Nationality Act. And that definition is set forth at
- 3 page 2a of the appendix to our brief, the blue brief,
- 4 the opening brief. And it's 8 U.S.C. 1101(a)(48)(A),
- 5 and it says that: "The term 'conviction' means with
- 6 respect to an alien a formal judgment of guilt of the
- 7 alien entered by a court."
- 8 So here you have "a formal judgment of
- 9 guilt" as the operative definition of "conviction," and
- 10 that formal judgment of guilt includes both the
- 11 adjudication of guilt and the sentence. And so the
- 12 important point to bear in mind is that at the time of
- 13 the conviction as defined by the Immigration and
- 14 Nationality Act is entered, we know whether the person
- 15 has been found to have been a recidivist. At that point
- 16 the adjudication of guilt has happened, the sentence has
- 17 been imposed and we know whether a finding of recidivism
- 18 has been made. In the absence of such a finding, the
- 19 maximum sentence that could attach under Federal law,
- 20 Justice Scalia, is a misdemeanor sentence of 1 year of
- 21 imprisonment.
- A felony sentence is not on the table, and
- 23 if the maximum sentence to which a person is subject is
- 24 a misdemeanor sentence, the person has been -- has been
- 25 convicted of a misdemeanor; they haven't been convicted

- 1 of a felony.
- 2 JUSTICE SCALIA: Let's assume we are not
- 3 talking about immigration consequences. Let's -- let's
- 4 assume we are talking about an American citizen who has
- 5 committed a -- a misdemeanor drug offense. When he is
- 6 brought up under the Controlled Substances Act, even
- 7 though he wasn't found to have been a recidivist by the
- 8 State conviction, couldn't he be prosecuted under the
- 9 Controlled Substances Act for a felony because in fact
- 10 he is a recidivist?
- 11 MR. SRINIVASAN: Oh, sure. But -- but I
- 12 think -- I think that confuses two things. In that
- 13 situation, the second proceeding is in Federal court,
- 14 and in that Federal court proceeding you can take
- 15 account of the prior State court conviction. But in
- 16 that second proceeding the fact that he was convicted
- 17 previously in State court would have to have been found
- 18 by the Federal court. That's the relevant finding of
- 19 recidivism, and in the absence of that finding of
- 20 recidivism the Federal defendant wouldn't be subject to
- 21 a felony sentence. He would only be subject to a
- 22 misdemeanor sentence.
- 23 JUSTICE SCALIA: But the crucial word here
- is "punishable" as a felony under the Controlled
- 25 Substances Act. And the fact is if indeed he is a

- 1 recidivist, he could be punished for the -- for the
- 2 felony. Now, you are quite correct that the Federal
- 3 court would have to find the recidivism, but -- but
- 4 still he would be punishable as a recidivist.
- 5 MR. SRINIVASAN: He has to be convicted of a
- 6 felony, Justice Scalia, and in the absence of a finding
- 7 of recidivism he can't have been convicted of the
- 8 felony. He may be punishable as a felon in the abstract
- 9 ex ante. So I don't take issue with the proposition
- 10 that a person commits recidivist possession when they
- 11 commit possession and they have a prior conviction. In
- 12 that abstract sense, the person has convicted recidivist
- 13 possession and if they were charged and found to have
- 14 been a recidivist they would be convicted of recidivist
- 15 possession. But in the absence of that finding, they
- 16 haven't been convicted of recidivist possession.
- 17 CHIEF JUSTICE ROBERTS: Under the applicable
- 18 State law, what is required before the recidivist
- 19 sentence is triggered? Is it a formal finding of
- 20 recidivism by a jury?
- 21 MR. SRINIVASAN: It doesn't have to be by a
- 22 jury, and I think it would depend on the State,
- 23 Mr. Chief Justice. It doesn't necessarily have to be by
- 24 a jury, because I think several States have the
- 25 recidivism component of the offense as a finding that

- 1 could be made by the court.
- 2 JUSTICE SCALIA: And we've held that is
- 3 okay.
- 4 MR. SRINIVASAN: And you've held that's okay
- 5 as a constitutional matter.
- 6 JUSTICE SCALIA: That you don't need a jury.
- 7 JUSTICE KENNEDY: But we have five States,
- 8 isn't it, that have no recidivist provisions?
- 9 MR. SRINIVASAN: There are.
- JUSTICE KENNEDY: Is the thrust of your
- 11 argument or the logical consequence of your argument if
- 12 you have one of those States with no recidivist
- 13 provisions and you have you ten separate possession
- 14 convictions, they're still not a recidivist under the
- 15 Federal rules.
- MR. SRINIVASAN: It is in those Five states,
- 17 Justice Kennedy. But I don't think that should give the
- 18 Court a great deal of pause, for the following two
- 19 reasons.
- 20 JUSTICE KENNEDY: No, no. In my
- 21 hypothetical, what would happen if -- if there was a
- 22 deportation proceeding?
- 23 MR. SRINIVASAN: What would happen is this:
- 24 The person would not be categorically ineligible for
- 25 discretionary relief.

- 1 JUSTICE KENNEDY: Because there is no 2 recidivist finding. 3 MR. SRINIVASAN: They wouldn't have been 4 convicted of recidivist possession. But it's important 5 to note, Justice Kennedy, that doesn't mean that those 6 prior convictions don't enter into the picture at all. 7 They do, because in the exercise of discretion by the 8 Attorney General the Attorney General can take into 9 account any prior convictions, including those that don't render somebody categorically ineligible. 10 All we are talking about here is whether the 11 12 person has a chance to make a discretionary case. They
- I want to point out, though, that there is

do have that chance in Your Honor's hypothetical, but

16 another reason that I think the fact that in that

those convictions will be taken into account.

17 hypothetical it wouldn't render the defendant

13

14

- 18 categorically ineligible for discretionary relief
- 19 shouldn't give the Court a great deal of pause. And
- 20 that's because the relevant category of aggravated
- 21 felony that we're talking about here is illicit
- 22 trafficking in a controlled substance. That's the
- 23 category that's outlined by the statute.
- Now, with respect to that category, every
- 25 State has trafficking laws. Every State punishes drug

- 1 trafficking. So every State's offenses do count for
- 2 purposes of this category of aggravated felony. That's
- 3 the iceberg. The tip of the iceberg is recidivist
- 4 possession, which is a subset of illicit trafficking in
- 5 a controlled substance. Now, with respect to that tip,
- 6 Federal convictions for recidivist possession still do
- 7 count, so we have those. With respect to the State --
- 8 CHIEF JUSTICE ROBERTS: But the State
- 9 prosecutors often prosecute when they have a recidivist
- 10 provision under that rather than the much more difficult
- 11 illicit trafficking crime. I mean, if you are going to
- 12 go to jail for a certain amount of years for a
- 13 recidivist possession, it's easier to show than illicit
- 14 trafficking.
- 15 MR. SRINIVASAN: Well, sure. But if a
- 16 State -- two responses, Mr. Chief Justice. If a State
- 17 prosecutor does prosecute under an available recidivist
- 18 possession offense, then that would count because the
- 19 State prosecutor would have brought the charge, the
- 20 finding by hypothesis would have been made. That would
- 21 be felony recidivist possession under Federal law and
- there would be categorical ineligibility.
- Now, I think what may be -- what may be sort
- 24 of lurking underneath Your Honor's question is the
- 25 recognition that the Federal consequences of a State

- 1 conviction are going to turn on State prosecutorial
- 2 decisions. That's true. But that's a fixed feature of
- 3 any scheme in which Federal immigration consequences
- 4 turns on what happens in State court, and this Court's
- 5 decision in Lopez recognizes that.
- For example, States -- several States don't
- 7 have a Federal offense of possession with intent to
- 8 distribute drugs. That's a Federal offense. What
- 9 States, some States, have instead is possession with a
- 10 degree of penalty attached to the amount of drugs
- 11 possessed. They don't have the separate offense of
- 12 possession with intent to distribute.
- Now, the fact that certain States don't have
- 14 that offense doesn't mean that an individual who is
- 15 convicted of state possession with no finding of an
- intent to distribute would be categorically ineligible
- 17 for discretionary relief from removal, because what
- 18 Congress understood was that some States will have
- 19 qualifying offenses and some states won't. In those
- 20 States that do, where the State has the offense and
- 21 where the State prosecutor makes the decision to charge
- 22 under that offense will -- at that point the State
- 23 conviction will count as a Federal felony. It will be a
- 24 felony punishable under the Controlled Substances Act
- and the person in that point would be categorically

- 1 ineligible for discretionary relief.
- 2 JUSTICE BREYER: I don't know. It seems to
- 3 me you go further than you need to and, moreover,
- 4 imagine a State offense that just says possession of
- 5 marijuana, zero to 5 years. Now, our problem is,
- 6 reading those words, is that or is that not analogous to
- 7 a Federal -- a Federal -- what a Federal law would make
- 8 a felony. And suppose you discovered as a matter of
- 9 fact that all the people who did have a prior conviction
- 10 got more than a year. In simple possession they got
- 11 less than a year, which you would have to do research to
- 12 find out.
- 13 MR. SRINIVASAN: Right.
- 14 JUSTICE BREYER: Well, if those were the
- 15 facts I would think it is analogous to the Federal
- 16 felony where this person was sentenced to more than a
- 17 year.
- 18 MR. SRINIVASAN: I don't think it could be,
- 19 Justice Breyer.
- 20 JUSTICE BREYER: Well, we could argue that
- 21 one, but I don't see where there is a line, because it
- 22 seems to me the rule is set forth, we said in the last
- 23 sentence here What's the case, you know --
- MR. SRINIVASAN: Lopez?
- JUSTICE BREYER: What?

- 1 MR. SRINIVASAN: Is it Lopez? Was that --
- JUSTICE BREYER: Yes, Lopez. It says: "A
- 3 State offense constitutes a felony punishable under the
- 4 Controlled Substances Act only if it proscribes
- 5 conduct." So we were not looking at what happened in
- 6 reality. We are reading some words from a State
- 7 statute.
- 8 MR. SRINIVASAN: Correct.
- 9 JUSTICE BREYER: That's what proscribes
- 10 conduct punishable as a felony under that Federal law.
- 11 This would be normal. We get some words in the State
- 12 statute, and you have to decide: Are the -- do those
- 13 words cover some events in the world? And you look at
- 14 those words, what -- the events they cover and discover,
- 15 did they or are they analogous or not analogous to what
- is a felony under Federal law? Sometimes that's easy,
- 17 sometimes it's not.
- 18 You have a case, I think, that's easy. But
- 19 I can imagine the case you are talking about, not easy.
- 20 Well, you say, what do you do? I see no rule there. I
- 21 see no rule absolute how you treat it, so I probably
- 22 would treat it by trying to look at what really happens
- 23 under this statute in the world.
- 24 MR. SRINIVASAN: Well -- well, with respect,
- 25 Justice Breyer, I don't think that's the inquiry that's

- 1 called for even by this sentence. I think what this
- 2 sentence calls for is an inquiry as to what the State
- 3 offense captures in its offense elements to make up a
- 4 conviction.
- 5 JUSTICE BREYER: Why -- where does it say
- 6 "offense element"?
- 7 MR. SRINIVASAN: Because I think that's
- 8 the -- the necessary --
- 9 JUSTICE BREYER: Where does it say that?
- 10 MR. SRINIVASAN: It's -- it's necessarily
- 11 what's at issue. It -- this sentence doesn't
- 12 necessarily -- it asks for --
- JUSTICE BREYER: Well, where in that statute
- 14 does it say "offense elements"?
- 15 MR. SRINIVASAN: It asks whether it -- the
- 16 sentence asks whether the State offense proscribes
- 17 conduct.
- 18 JUSTICE BREYER: Yes.
- MR. SRINIVASAN: And I read "proscribes
- 20 conduct" to mean there would be offense elements
- 21 describing conduct.
- JUSTICE BREYER: So you say that it says
- 23 "elements." I don't see any of our cases that say "
- 24 elements." And I -- and I think that -- that what we
- 25 could do is look to the conduct that's likely to be at

- 1 issue under these State words, and if in fact it's
- 2 regular that the State does punish people for more than
- 3 a year when in fact they do possess for the third time,
- 4 at least there would be a good argument --
- 5 MR. SRINIVASAN: Justice Breyer --
- 6 JUSTICE BREYER: -- that that counts. You
- 7 want to argue it doesn't count, okay. I don't know why
- 8 you do.
- 9 MR. SRINIVASAN: No --
- 10 JUSTICE BREYER: I mean, I'm interested in
- 11 why you do, since that isn't your case.
- 12 MR. SRINIVASAN: I don't want to take
- issue -- I don't want to argue against myself,
- 14 certainly, but I would just make the following point:
- 15 That if I am understanding what Your Honor's saying
- 16 correctly, and I'm not sure that I am, but if I am
- 17 understanding what you're saying correctly, I would just
- 18 point out to the Court that the Court dealt with that
- 19 sort of situation in the four corners of. Lopez itself
- 20 when it talked about -- talked about what happens with
- 21 possession with intent to distribute.
- Some States don't have possession with
- 23 intent to distribute as an offense; they only have
- 24 possession. Now, I -- as I understand what Your Honor's
- 25 suggesting, you could look at all the -- the ken of

- 1 individuals who have been convicted of State possession
- 2 and you could ask as a matter of fact, do they in fact
- 3 possess with intent to distribute? And then you could
- 4 reach some consequence on that basis.
- 5 JUSTICE BREYER: What I'm -- the reason I
- 6 ask my question is it seems to me your approach, which I
- 7 think is consistent with Lopez and Nijhawan
- 8 absolutely --
- 9 MR. SRINIVASAN: Okay.
- 10 JUSTICE BREYER: -- does raise the question
- 11 you are talking about. So I want to know: Why are you
- 12 talking about it? I might be missing something. I
- 13 don't think -- if I'm right, your case doesn't raise
- 14 these issues. Or am I wrong about that?
- 15 MR. SRINIVASAN: I -- I have to confess, I'm
- 16 not exactly sure what Your Honor is asking. But so --
- 17 JUSTICE BREYER: Okay. Well, skip the
- 18 question.
- MR. SRINIVASAN: I think --
- 20 JUSTICE ALITO: Could I ask you this
- 21 question --
- JUSTICE SOTOMAYOR: Could I --
- 23 JUSTICE ALITO: Suppose a State makes simple
- 24 possession a felony. Now, that doesn't make it a felony
- 25 for these purposes, right?

1 MR. SRINIVASAN: Right. 2 JUSTICE ALITO: All right. But in 3 sentencing the -- the defendant in State court for this 4 felony, the -- the defendant concedes that he has a 5 prior conviction and the judge finds that and takes that 6 into account in imposing the sentence. What would 7 happen there? 8 MR. SRINIVASAN: It wouldn't constitute the 9 analogy to the Federal offense of recidivist possession, Justice -- Justice Alito, because that could also happen 10 11 in the Federal system. In the Federal system, you could 12 have an individual who is convicted of possession and 13 then the fact that they had a prior conviction could have some role in the -- for example, in the 14 15 presentencing report. 16 JUSTICE ALITO: But what's missing there? MR. SRINIVASAN: You don't have --17 18 JUSTICE ALITO: What is the difference 19 between that and -- and the situation where just because of the vagary of State law, recidivism is something that 20 21 has to be proven in order to bring the offense into the 22 -- into the felony realm? 23 MR. SRINIVASAN: Two things that are missing, Justice Alito. First, you don't have a formal 24 25 judgment of guilt entered by the court, which is what

- 1 the conviction requires. And the consequence of not
- 2 having a formal judgment of guilt is that the statutory
- 3 maximum penalty isn't raised. And I think what is
- 4 relevant here is that when you have a finding of -- a
- 5 formal judgment of guilt of recidivism in the Federal
- 6 system, which happens when the prosecutor brings a
- 7 charge and the court makes the finding at sentencing,
- 8 the maximum sentence that could be imposed against the
- 9 defendant is raised from a misdemeanor sentence to a
- 10 felony sentence.
- But that doesn't happen in a situation in
- 12 which the fact of a prior conviction is taken into
- 13 account, for example, under a presentencing report. It
- 14 doesn't raise the statutory maximum, and there is no
- 15 formal judgment entered based on that determination by
- 16 the court. So that's the distinction.
- 17 And I think the relevant way to look at it
- 18 is, you take account of what would happen in the Federal
- 19 system and you ask: Would it have the consequence in
- 20 the Federal system of rendering somebody guilty of the
- 21 felony of recidivist possession as opposed to the
- 22 misdemeanor of simple possession? And it wouldn't in
- 23 the Federal system and by parity of reasoning it also
- 24 would not have that consequence in the State system.
- JUSTICE ALITO: That seems to be a totally

- 1 formalistic distinction that's based on the vagaries of
- 2 State law. What -- what is the difference between
- 3 someone who is found by a court under a State recidivism
- 4 provision to have -- to be eligible for an increased
- 5 punishment as a result of that finding and someone who
- 6 is found by a court in the context of sentencing,
- 7 discretionary sentencing, to have a felony possession,
- 8 to have a prior -- prior conviction, and receives an
- 9 increased sentence as a result of that? What is the --
- 10 is there any functional difference between those two
- 11 situations?
- MR. SRINIVASAN: Well, I think there is,
- 13 Justice Alito, and let me just say as a preliminary
- 14 matter: It's not based on the vagaries of State law,
- 15 because it's -- I'm applying the same analysis to State
- 16 convictions as I do to -- to Federal convictions.
- But one way to look at it is to ask, suppose
- 18 that a State or even Federal law made it salient for
- 19 sentencing purposes whether somebody intended to
- 20 distribute when they possessed. They were convicted of
- 21 drug possession. There is an offense of possession with
- 22 intent to distribute, but they are not charged with that
- 23 offense.
- 24 They are charged with drug possession. And
- 25 then sentencing somehow makes it salient, not for

- 1 purposes of raising the statutory maximum, but just for
- 2 purposes of sentencing within the range whether the
- 3 person intended to distribute. I don't think anybody
- 4 would say that the individual was convicted of the
- 5 felony of possession with intent to distribute because
- 6 the -- the judge in sentencing took into account an
- 7 intent to distribute in some way under a sentencing
- 8 scheme.
- 9 JUSTICE ALITO: Does it matter in that
- 10 situation that that's an element, that has to be an
- 11 element of the offense?
- 12 MR. SRINIVASAN: It has to be a sentencing
- 13 factor that raises the statutory maximum. And the
- 14 reason that matters is that under this statute, the
- 15 person has to have been convicted of a felony. And the
- 16 only way they are convicted of a felony is the offense
- 17 of which they are convicted can lead to a felony
- 18 sentence.
- 19 And the sentencing factor in this case of
- 20 recidivism is necessary in order to give rise to a
- 21 Federal sentence. In the absence of that finding, the
- 22 person has been convicted of a misdemeanor, because the
- 23 maximum sentence they can receive is a misdemeanor
- 24 sentence of 1 year of imprisonment.
- If the court has no further questions, I

- 1 would like to reserve the balance of my time for
- 2 rebuttal.
- 3 CHIEF JUSTICE ROBERTS: Thank you,
- 4 Mr. Srinivasan.
- 5 Ms. Saharsky.
- 6 ORAL ARGUMENT OF NICOLE A. SAHARSKY
- 7 ON BEHALF OF THE RESPONDENT
- 8 MS. SAHARSKY: Mr. Chief Justice, and may it
- 9 please the Court:
- 10 Congress's judgment here was that all aliens
- 11 who engage in the same serious conduct would be treated
- 12 the same for immigration purposes. And Petitioner
- doesn't dispute that he has two convictions for drug
- 14 possession. And he also doesn't dispute that had that
- 15 second case been prosecuted in Federal court, he could
- 16 have been punished as a felon. What he is saying is: I
- 17 don't want my aggravated felony to count because of the
- 18 difference in State law, because of a difference in the
- 19 State prosecutor's decision.
- 20 But what this Court held in Lopez is that
- 21 Congress's judgment controls about the seriousness of
- 22 the offense --
- JUSTICE BREYER: In the exact words of
- 24 Lopez, which I think are important: "We hold that a
- 25 State offense constitutes a felony punishable under

- 1 controlled substance only if it proscribes conduct
- punishable as a felony, " okay?
- 3 MS. SAHARSKY: Yes.
- 4 JUSTICE BREYER: Under Federal law. Now,
- 5 there is an ambiguity when you use a word like "offense"
- 6 or "crime." Sometimes you mean what this guy did and
- 7 sometimes you're referring to a statute. It's statutes
- 8 that proscribe, not what this guy did. So we are
- 9 talking about the statute. So what it tells us to do --
- 10 and we said the same thing in Nijhawan, and I have
- 11 written in other opinions the same thing -- you go read
- 12 the State statute. Forget what he's done. Read the
- 13 statute and see if the statute proscribes conduct that
- 14 would amount to a felony under Federal law.
- 15 So let us read the statute. We turn to the
- 16 statute of conviction. What it says is it is a class A
- 17 misdemeanor for which you are punishable of less than a
- 18 year if you possess less than 28 grams or whatever. It
- 19 says nothing about recidivism. There is no increased
- 20 punishment for recidivism.
- 21 So all we did was read the statute. The
- 22 statute does not proscribe conduct that would be a
- 23 felony under Federal law; it proscribes conduct that
- 24 would be a misdemeanor. QED: this person has not been
- 25 punished in Texas under a statute that proscribes

- 1 conduct that would be a felony under Federal law. End
- 2 of case.
- Now, what is the matter with what I just
- 4 said?
- 5 MS. SAHARSKY: Because this is a two-step
- 6 inquiry and you only did step one.
- JUSTICE BREYER: What do you mean, a
- 8 two-step inquiry?
- 9 MS. SAHARSKY: A two-step inquiry. There
- 10 are two questions. The first is: Does the State
- 11 offense correspond to an offense under the CSA? Does it
- 12 correspond to a Federal offense, and that is based on
- 13 the elements, and the Court said that that was based on
- 14 the elements on page 51 of Nijhawan --
- JUSTICE BREYER: Okay. Okay.
- MS. SAHARSKY: But there is a second
- 17 question, which is if it corresponds to a Federal
- 18 offense, how would that Federal offense be punishable?
- 19 The "punishable" under the CSA language determines that
- 20 we need to look at that second inquiry. If in addition
- 21 to that --
- JUSTICE BREYER: No. Where does it say
- 23 that? Where does it say that in the language?
- 24 You are looking to the conduct that the
- 25 statute proscribes, not what he engaged in. Suppose the

- 1 State statute said it is a misdemeanor to steal a
- 2 chicken, okay?
- 3 MS. SAHARSKY: Yes.
- 4 JUSTICE BREYER: It is a misdemeanor. He is
- 5 convicted of stealing a chicken. It turns out that the
- 6 way he stole the chicken was to burn down the farmhouse.
- 7 (Laughter.)
- JUSTICE BREYER: That is a felony. Now,
- 9 what we have written is: Forget the second. I have
- 10 written it in five opinions or four or three, most of
- 11 which had a majority.
- 12 (Laughter.)
- 13 JUSTICE BREYER: It is called -- it is
- 14 written right here in this case, it is written in
- 15 Nijhawan. What is it that tells us to go beyond the
- 16 conduct that the State statute proscribes, not some
- 17 other thing?
- 18 MS. SAHARSKY: The conduct is what the State
- 19 statute proscribes, but there is an additional question
- 20 of how it is punishable --
- 21 JUSTICE BREYER: Where is the additional
- 22 question? Read me the words of the statute that --
- 23 there might be. I'm not -- I'm being argumentative, but
- 24 I want to know what words in the statute say there -- or
- 25 what words in a case say go look to some other thing

- 1 beyond what the State statute proscribes?
- MS. SAHARSKY: Okay. This is on the gray
- 3 brief, page 10a, and this is the definition that is
- 4 incorporated into the aggravated felony definition in
- 5 the INA, and it says that it encompasses, quote, "any
- 6 felony punishable under the Controlled Substances Act."
- 7 And in Lopez the Court interpreted that language to mean
- 8 an offense that is punishable as a felony under the
- 9 Controlled Substances Act.
- 10 JUSTICE BREYER: Yes. What offense? The
- 11 offense proscribed --
- MS. SAHARSKY: Right.
- JUSTICE BREYER: -- by State law. That's
- 14 why I asked you: Where does the State statute proscribe
- 15 something that has to do with recidivism? I have read
- 16 that State statute three or four times.
- 17 MS. SAHARSKY: Recidivism isn't part of the
- 18 offense. It is a sentencing factor. Justice Scalia
- 19 mentioned that. That's something this Court has
- 20 recognized on many occasions, that recidivism is
- 21 something that can be established by the sentencing
- 22 court.
- You are right, the offense is drug
- 24 possession. He was convicted of drug possession in
- 25 State court. That's what he would have been convicted

- 1 of in Federal court. But the fact that he was convicted
- 2 of drug possession doesn't answer the separate question
- 3 of how that offense is punishable. If it were his first
- 4 offense, it would be punishable as a misdemeanor. If it
- 5 was his second offense, it would be punishable as a
- 6 felony.
- 7 And we think that that -- that approach is
- 8 dictated by two different opinions, the first of which
- 9 is Lopez, which says we look for a correspondence
- 10 between the State offense and the Federal offense, but
- 11 then we also have this question of how the offense is
- 12 punishable in Federal court, and this punishability
- 13 question is extremely relevant. The entire basis for
- 14 the Court's -- the entire basis for the Court's opinion
- 15 was that Congress's judgment about the seriousness of
- 16 the offense controls. It is not State by State
- 17 judgment.
- 18 JUSTICE GINSBURG: Ms. Saharsky, do we take
- 19 into account at all -- I mean, in Lopez as I understand
- 20 it, the petitioner prevailed because it would not have
- 21 been a felony under the Federal law. Is that right?
- MS. SAHARSKY: Yes.
- 23 JUSTICE GINSBURG: Here we are talking about
- 24 two crimes. One is a small amount of marijuana. He
- 25 gets 20 days in jail. The other is a pill that I never

- 1 heard of, a Xan-something, and he get what, 10 days in
- 2 jail for that. If you could just present this scenario
- 3 to an intelligent person who didn't go to law school,
- 4 that you are going to not only remove him from this
- 5 country, but say never, ever darken our doors again
- 6 because of one marijuana cigarette and one Xan-something
- 7 pill -- it -- it just seems to me that if there is a way
- 8 of reading the statute that would not lead to that
- 9 absurd result, you would want to read the statute.
- 10 If you are forced to read it because there
- is no other way -- but maybe there is another way.
- 12 MS. SAHARSKY: We don't think that there is
- 13 another way, because the Court said in Lopez in
- 14 interpreting the statutory language that the State's
- 15 judgment about how an offense is punished does not
- 16 control. What controls is Congress's judgment, and
- 17 Congress has taken a hard line over the past 20 years on
- 18 criminal aliens, particularly recidivist criminal
- 19 aliens --
- JUSTICE SOTOMAYOR: But in --
- 21 JUSTICE KENNEDY: Can you tell me what would
- 22 happen if there -- forget the State. There are two
- 23 Federal offenses. The first Federal offense is drug
- 24 possession; the second Federal offense, drug possession,
- 25 but the prosecutor is not quite sure that he has a

- 1 strong case or she has a strong case for recidivism
- 2 because of the first conviction.
- 3 So the -- on the second go-around, the
- 4 conviction is without the added finding of recidivism.
- 5 What does the INA do with that case?
- 6 MS. SAHARSKY: That would count as an
- 7 aggravated felony, as punishable as a felony, because
- 8 the aggravated felony language incorporates the word
- 9 "punishable," how it could be treated under Federal law,
- 10 not how it actually was punished. And that's because
- 11 Congress made a -- a judgment in the immigration code
- 12 that what it wanted to do was to take all individuals
- 13 who had been engaged in the same conduct, repeated drug
- 14 possession, and treat them the same.
- 15 JUSTICE KENNEDY: Would -- would --
- 16 JUSTICE SOTOMAYOR: So something's not a
- 17 Federal felony and it's now subject -- because he hasn't
- 18 been convicted in Federal court of recidivism -- now
- 19 he's being punished under the INA or removed under the
- 20 INA for what is not a felony under Federal -- Federal
- 21 law?
- MS. SAHARSKY: Because it's punishable --
- 23 yes, because it's punishable as a felony under Federal
- 24 law, because Congress made a judgment that those two
- 25 drug possession offenses, the fact of recidivism makes

- 1 it serious enough that it --
- JUSTICE SOTOMAYOR: Could I just ask you
- 3 one --
- 4 JUSTICE KENNEDY: May I -- if I could just
- 5 finish on this one -- this one. In this hypothetical
- 6 that we are discussing, the -- the two Federal offenses
- 7 but no finding of recidivism, does the INA have the
- 8 authority to question the first conviction because it
- 9 was uncounseled or in effect collaterally question the
- 10 first conviction?
- 11 MS. SAHARSKY: It -- it's well established
- 12 that those kind of challenges can't be brought in
- 13 immigration court. What needs to happen is they need to
- 14 be brought in the State court of conviction through the
- 15 procedures that are --
- JUSTICE KENNEDY: No, what -- our
- 17 hypothetical here is Federal.
- MS. SAHARSKY: Oh, I'm sorry.
- 19 JUSTICE KENNEDY: Right.
- 20 MS. SAHARSKY: In that case if it -- the
- 21 individual would need to seek relief in Federal court in
- 22 terms of getting the conviction --
- JUSTICE GINSBURG: I thought in the
- 24 conviction in Federal court, and the -- they are going
- 25 to use it as a recidivist offense, A, the defendant is

- 1 notified of that; and B, is given an opportunity to say
- 2 there is something infirm about that first conviction.
- 3 That's totally absent from this picture.
- And you say, oh, well, that's just a matter
- of procedure, so he doesn't have to get that anyplace.
- 6 I think that Congress is requiring that. It's certainly
- 7 an element of fundamental due process standards, notice
- 8 and opportunity to say, no, the first conviction
- 9 shouldn't count.
- MS. SAHARSKY: With respect, we disagree
- 11 because Congress made different judgments in the
- 12 immigration context than in the criminal context.
- 13 Immigration is very different from criminal proceedings.
- 14 This Court has said that on numerous occasions the
- 15 rights and terms of due process and counsel and the like
- 16 are very different.
- 17 And in immigration Congress made a
- 18 categorical judgment that individuals who have been
- 19 convicted of conduct should all be treated the same and
- 20 that they all should be removed from the United States
- 21 and should be -- not be able to get discretionary
- 22 relief. In the criminal sentencing context, which you
- 23 are talking about, section 851 procedures, Congress made
- 24 a judgment that those procedures which have criminal
- 25 consequences and already are individualized, that there

- 1 would be this notice provision. But that provision
- 2 Congress did not apply anywhere in the immigration laws.
- 3 And if you look --
- 4 JUSTICE BREYER: You go ahead.
- 5 MS. SAHARSKY: I was just going to say, if
- 6 you look all through the aggravated felony provisions --
- 7 they are in our briefs; there are 21 of them -- for none
- 8 of those provisions was Congress concerned about notice
- 9 and the like. It said the individual has engaged in
- 10 this conduct that we think is serious.
- 11 JUSTICE GINSBURG: But my point is that if
- 12 it all happened in the Federal court, if these two
- 13 possession offenses all happened in the Federal court,
- 14 at the time of the second one the -- the defendant would
- 15 have gotten the notice and the opportunity to knock it
- 16 out.
- 17 I'm not talking about immigration, but
- 18 just -- and he doesn't have that opportunity the way you
- 19 treat it. He doesn't -- didn't get that in the State
- 20 court because nobody thought that this was a recidivist
- 21 offense in the State court.
- MS. SAHARSKY: That's right. And that's
- 23 because Congress made the decision to have those types
- 24 of notice procedures in criminal proceedings, but they
- 25 are not applicable by their terms anywhere in the

- 1 immigration laws. And just to make sure that I
- 2 understand the hypotheticals that you and Justice
- 3 Kennedy have been talking about, if there is a Federal
- 4 prosecution and the person has sought to challenge the
- 5 validity of his conviction and it has been proven to be
- 6 invalid, then in that case, yes, there would be a
- 7 question whether that conviction could be used in the
- 8 immigration proceedings. There is an entire body of law
- 9 that when a conviction has been vacated, it doesn't
- 10 count as a conviction under the immigration proceedings.
- 11 So the answer is if it is a person in State
- 12 court and they think that there is a problem with their
- 13 underlying conviction, they need to go to State court or
- 14 use whatever procedures are available for challenging
- 15 that. But, again, the Court has said on many occasions
- 16 prior convictions are presumed valid. We do not -- we
- 17 do not --
- 18 JUSTICE GINSBURG: Do we know practically,
- 19 both on the State side and Federal side, do prosecutors
- 20 presented with simple possession cases, do they -- do we
- 21 ever see in real life this combination that somebody's
- 22 going to be convicted as a recidivist when it's one
- 23 marijuana cigarette at one time and one pill on another?
- 24 Do prosecutors, Federal or State, do that?
- MS. SAHARSKY: I -- I can't speak to State

- 1 prosecutors. I know there are circumstances in which
- 2 Federal prosecutors do it, although, quite honestly,
- 3 most of the Federal drug prosecutions regard the more
- 4 serious drug crimes. The persons that come to our
- 5 attention usually can be charged with at least
- 6 possession with intent to distribute or drug trafficking
- 7 or something like that. And when we do charge them with
- 8 possession, it's usually because they pleaded down and
- 9 we have agreed not to give them an enhanced sentence.
- But the judgment here is the one that
- 11 Congress made about whether two drug possessions is
- 12 serious, serious enough to qualify as a felony. And
- 13 Congress --
- 14 JUSTICE BREYER: Can I ask you a related
- 15 question, which will show what I'm trying -- another
- 16 thing that is worrying me. Suppose we are in the Armed
- 17 Career Criminal Act.
- 18 Now, I have -- this is my hypothetical. You
- 19 have heard of cat burglars. Well, this gentleman is
- 20 called the pussycat burglar and the reason is he never
- 21 harmed a soul. He only carries soft pillows as weapons.
- 22 If he sees a child, he gives them ice cream.
- 23 (Laughter.)
- JUSTICE BREYER: It is absolutely
- 25 established that this person in breaking into that house

- 1 at night only wanted to steal a pop gun, and he is the
- 2 least likely to cause harm in the world.
- Question: He is convicted of burglary. Is
- 4 that a crime of violence? Answer?
- 5 MS. SAHARSKY: Well, to the extent that the
- 6 burglary definition depends on the Court's modified
- 7 categorical approach, you just looked at the -- what he
- 8 has been convicted of and not the individual --
- 9 JUSTICE BREYER: Correct.
- 10 MS. SAHARSKY: -- circumstances of the case.
- 11 JUSTICE BREYER: The answer is of course,
- 12 because we are not looking to whether he is the pussycat
- 13 burglar or the cat burglar. We are to look to the
- 14 statute of conviction and see what it is that that
- 15 behavior forbids -- that the statute forbids. Rewis,
- 16 Nijhawan say do precisely the same thing with this part
- 17 of that long list. Indeed, Nijhawan lists this
- 18 provision as an example of what you would do the same
- 19 thing for.
- 20 Now I'm back to my first question. Let's do
- 21 it. Read the Texas statute. And where in that Texas
- 22 statute does it say a word about recidivism or punish
- 23 that conduct?
- Now, if I adopted your position, am I not,
- 25 not simply overturning Rewis and Nijhawan, but getting a

- 1 very mixed up area of the law which we have tried to
- 2 straighten out -- Taylor, ACCA -- once again totally
- 3 mixed up. That's my concern.
- 4 MS. SAHARSKY: With respect, I think that
- 5 our position is entirely consistent and, in fact,
- 6 follows from Lopez and Nijhawan and is consistent with
- 7 the Court's modified categorical approach.
- 8 So, let me just talk about Lopez and
- 9 Nijhawan, because I want to make sure there's not any
- 10 confusion about that. Lopez said that we have a
- 11 question here about whether the State offense -- and a
- 12 State offense is made up of here drug possession;
- 13 recidivism isn't something that you are convicted of,
- 14 it's a sentencing factor.
- 15 You look at the State offense and you see
- 16 does it correspond to a Federal offense? Here it does.
- 17 There is State drug possession, there is Federal drug
- 18 possession. And then you ask another question. And
- 19 this Court said in Lopez that that's an important
- 20 question because we care about what Congress thought,
- 21 which is how is this offense punishable under Federal
- 22 law.
- 23 This is a two-part inquiry where the first
- 24 part, the offense elements, does need to be established
- in State court; and the second part, which goes to how

- 1 it is punishable, does not need to be established in
- 2 State court. And that's exactly what the Court
- 3 recognized in its opinion under Nijhawan, albeit in a
- 4 second --
- 5 JUSTICE SOTOMAYOR: Under the Federal --
- 6 under the Federal statute it's only punishable on -- for
- 7 recidivism purposes. The prior conviction was valid,
- 8 because, as Justice Ginsburg pointed out, the statute
- 9 permits a defendant to object. Who has the burden of
- 10 proof of proving validity is irrelevant. It's not
- 11 punishable as recidivism unless the prior conviction was
- 12 valid, constitutionally valid.
- So why isn't that same standard or proof
- 14 thereof required either in the State conviction under
- 15 your -- under any theory, or by the IJ? The IJ fails to
- 16 make that finding, how has he and on what basis has he
- 17 ruled that there was a valid prior conviction?
- 18 MS. SAHARSKY: What makes an offense
- 19 punishable as a felony under the Federal Controlled
- 20 Substances Act is contained in section 844, which
- 21 defines the substantive punishments available. It says
- that drug possession is punishable as a felony in
- 23 certain circumstances. And this Court in Lopez,
- 24 particularly in footnote 6, recognized that repeat drug
- 25 possession qualifies as punishable as a felony and under

- 1 the CSA --
- 2 JUSTICE SOTOMAYOR: But only under a process
- 3 that requires notice --
- 4 MS. SAHARSKY: Well, this is what is
- 5 interesting.
- 6 JUSTICE SOTOMAYOR: -- And --
- 7 MS. SAHARSKY: I'm sorry. What's
- 8 interesting is that the Court cited for this provision
- 9 Section 844(a) which defines the substantive penalties
- 10 available. It didn't cite -- no one thought was
- 11 relevant Section 851, which defines procedures that
- 12 happen after a conviction to impose a certain
- 13 punishment.
- 14 So, what we are talking about are these
- 15 procedures that are necessary. And it's not a finding
- of a valid conviction. It's -- it's a long set of
- 17 procedures. There doesn't necessarily need to be a
- 18 finding of a valid conviction if the defendant doesn't
- 19 object at all. There's burden shifting, it's very
- 20 complicated. Congress did not apply it to the
- 21 immigration code by its terms. It's not applicable to
- 22 the State by its terms.
- 23 What the Court said in Lopez in saying -- in
- 24 footnote 6, the recidivist possession counts as
- 25 punishable under the CSA. It pointed to Section 844,

- 1 which defines the penalties available and not anything
- 2 about procedures. And even conviction --
- JUSTICE SOTOMAYOR: Counsel, you would
- 4 suggest then, that even if a prior State court
- 5 conviction was secured without the advice of counsel,
- 6 that would qualify as a Federal offense of recidivism?
- 7 So let's assume this case, that in neither the
- 8 conviction for the one marijuana stick or the conviction
- 9 for the one sleeping pill, that if those convictions
- 10 were secured without the advice of counsel, that would
- 11 be enough to qualify him as a recidivist under the
- 12 Federal law.
- MS. SAHARSKY: Well, that -- that raises a
- 14 very narrow question that so far, as we are aware, has
- 15 never been addressed in the immigration context, which
- 16 is whether there could be a proceeding to challenge the
- 17 narrow question of a conviction of pain in the complete
- 18 absence of counsel.
- 19 This Court said in Custis that there -- even
- 20 though there is a very broad general rule that prior
- 21 convictions are presumed valid, that in one narrow
- 22 situation, the complete absence of counsel that a due
- 23 process type challenge could be brought.
- Now, that question has never been raised in
- 25 this case whether such a challenge could be brought in

- 1 immigration proceedings despite the general rule that
- 2 there are no such collateral challenges, but that is a
- 3 different rule and a different body of jurisprudence
- 4 from this Court the, due process body, as opposed to
- 5 importing all of the very complicated Section 851
- 6 procedures into the -- the inquiry here.
- 7 And just to get back to the --
- 8 JUSTICE ALITO: Could a -- could a defendant
- 9 whose prior conviction was under a State recidivism
- 10 statute claim that that conviction was invalid because
- 11 that defendant was at that time deprived of the right of
- 12 counsel? Do you see a difference between that situation
- 13 and the situation in which -- and the situation in the
- 14 sort of case we have here with respect to the issue of
- 15 whether the prior conviction was invalid because of the
- 16 deprivation and the right of counsel?
- 17 MR. SRINIVASAN: Yes, I think they are
- 18 potentially distinguishable. But, you know, this is --
- 19 this is not a question that has ever come up in the
- 20 immigration context. It would be a special rule that
- 21 would be based on the Court's decision, we think, in
- 22 Custis and not anything about punishable referring to
- 23 Section 851 procedures.
- JUSTICE ALITO: Well, why is it
- 25 distinguishable? You could -- you can -- you could

- 1 challenge -- a person faced with removal could challenge
- 2 a prior conviction on the ground that there was a
- 3 deprivation of the right of counsel, whether or not it
- 4 was pursuant to a recidivism -- whether or not there was
- 5 a recidivism issue in it, couldn't -- couldn't they?
- 6 MS. SAHARSKY: Yes, but I think
- 7 recidivism -- I think there is some confusion in the
- 8 Court's discussion, perhaps, that recidivism is not an
- 9 element of the offense. You are never convicted of
- 10 recidivism. You are convicted of an offense, and you
- 11 might be subject to an increased punishment for that
- 12 offense because you are a recidivist.
- 13 And that's essentially what Petitioner wants
- 14 here, is to define the State court offense as having an
- 15 element of recidivism, but there is one thing that is
- 16 clear from this Court's jurisprudence to this point is
- 17 that recidivism is separate and unique from anything
- 18 else that --
- JUSTICE KENNEDY: What -- what case do I
- 20 read to establish that?
- MS. SAHARSKY: That recidivism is separate
- 22 and unique?
- JUSTICE KENNEDY: Right.
- 24 MS. SAHARSKY: Almendarez-Torres would be
- one. The Court's decision in Rodriquez would be

- 1 another.
- JUSTICE KENNEDY: Well, but
- 3 Almendarez-Torres was a different offense, was it not?
- 4 I mean this is -- this is a drug offender who -- it's
- 5 not like a burglar who stops burglary to take up a new
- 6 trade. This is -- this is a drug offender who continues
- 7 to repeat under the drug offense law, and I thought the
- 8 position was that this shows a particular propensity, a
- 9 particular immoral attitude that is not being corrected.
- 10 And so that the recidivism makes him a worse person.
- 11 MS. SAHARSKY: Well, what this Court said in
- 12 Rodriguez generally about recidivist punishments is you
- 13 are always being punished for the last offense but
- 14 you're being punished more severely because it is shown
- 15 that incapacitation and deterrence isn't working for
- 16 you.
- 17 JUSTICE BREYER: That's what was worrying
- 18 me, that's why I asked the other question. But the --
- 19 what was worrying me would be a statute where they --
- 20 it's big enough in the State to cover possession with
- 21 recidivism or not, and they deal with it at the
- 22 punishment stage, and I can see your point in respect to
- 23 that. But that isn't this statute.
- 24 This statute not only doesn't deal with it
- 25 at the punishment stage, it's forbidden to take it into

- 1 account; because what this says is you can only get
- 2 recidivism if you previously had a conviction for a
- 3 class A misdemeanor, and the prior conviction here was a
- 4 class B; and therefore one thing we know about the
- 5 statute is that under this statute, his behavior as a
- 6 recidivist is as close to irrelevant as you could make
- 7 it. That's why I am back to the cat burglar.
- 8 MS. SAHARSKY: Right. And what -- what I'm
- 9 suggesting about that State statute is that -- and this
- 10 Court said this in Lopez -- that Congress didn't want
- 11 those variations in State law to change the treatment
- 12 for individual offenders.
- What it wanted, and it did this in
- 14 aggravated felony provisions, all throughout them, is to
- 15 identify categories of persons who had done certain
- 16 conduct that Congress thought was serious enough and
- 17 treat them all the same for immigration purposes. And
- 18 the Court said in Lopez, we are not going to make the
- 19 way that State law treats recidivism -- or we're not
- 20 going to make State law treats an offense change the
- 21 outcome. The outcome is going to be based on how
- 22 Federal law treats the offense.
- 23 And that's why, to get back to one of my
- 24 earlier answers to your questions, we think that this
- 25 Court's decision in Nijhawan is extremely important

- 1 here, because what the Court recognized in that decision
- 2 is that Congress in defining an aggravated felony
- 3 sometimes talks about required elements of the offense
- 4 and it sometimes talks about extra facts that can be
- 5 established in the immigration court. In Nijhawan there
- 6 was a fraud or deceit offense with this extra fact, that
- 7 this -- amount of \$10,000 or more, and Congress did the
- 8 same thing in this provision.
- 9 JUSTICE BREYER: It did? Nijhawan uses this
- 10 provision as an example of where it didn't.
- 11 MS. SAHARSKY: Well, we think that that
- 12 refers to the first part of the definition. There are
- 13 actually two parts of the definition. This is I think
- 14 on page -- right at the beginning of the appendix to our
- 15 brief. If you look at page 1a of the gray brief.
- 16 You know, there are two different parts
- 17 here. In 43(b), there is illicit trafficking in a
- 18 controlled substance including a drug trafficking crime
- 19 as defined in section 924(c). So this -- this first
- 20 part, illicit trafficking, is like a generic burglary
- 21 type offense where you need to just look at whether
- 22 the -- essentially elements correspond under a modified
- 23 categorical approach.
- 24 But then the second part of it, the drug
- 25 trafficking crime is the one that's defined as a felony

- 1 punishable under the Controlled Substances Act. And
- 2 when you look at a felony punishable under a Controlled
- 3 Substances Act, which this Court interpreted in Lopez as
- 4 a -- an offense that is punishable under Federal law, it
- 5 is just like Nijhawan. It is an offense with a certain
- 6 extra fact. And Nijhawan was a fraud --
- 7 JUSTICE GINSBURG: May I ask you -- because
- 8 time is running out. I take it your answer would be the
- 9 same -- at least these two are misdemeanors were
- 10 committed a year apart, but if they were 10 years apart,
- 11 your answer would still be the same?
- MS. SAHARSKY: Yes, and I think that is
- 13 because Congress has said when it wants the -- the
- 14 timing to matter. For example, in the end of the
- 15 aggravated felony definitions, Congress said it didn't
- 16 want felony convictions that were more than 15 years old
- 17 to matter. You know, Congress when it wants something
- 18 old not to matter, it says so, an older conviction. So
- 19 we don't think that there would be a difference for that
- 20 purpose.
- 21 So I just want to make sure I answered the
- 22 question. We just think this is like that situation
- 23 where you have a conviction for a certain type of
- 24 offense which here is drug possession and an extra fact,
- 25 how it is punishable under Federal court, and that extra

- 1 fact can be established in immigration court, it's not
- 2 the kind thing that this Court has said under
- 3 Almendarez-Torres needed to be treated like an offense
- 4 element.
- 5 I should note that --- and this was a point
- 6 you made, Justice Breyer, that there was not a
- 7 recidivist enhancement available in Texas court.
- 8 Justice Kennedy, that just highlights some of the
- 9 problems that you identified in terms of the wide
- 10 variations that we would see in how similarly situated
- 11 people who have done the same thing, two drug possession
- 12 offenses, would be treated differently under the
- 13 immigration laws. And that's just not what Congress
- 14 intended.
- 15 We talk in our brief, and there is a long
- 16 list of differences in State laws -- not only in the
- 17 State procedures, which vary widely from Federal court,
- 18 but in the State laws in terms of, you know, if you can
- 19 consider a second possession offense for recidivist
- 20 enhancement, or only a third or fourth; whether the
- 21 first offense has to be final, et cetera, et cetera,
- 22 etc.
- 23 These differences would just lead to a -- a
- 24 patchwork application laws, and if there is any place
- 25 where we don't want that, it's -- it's in immigration,

- 1 with respect to immigration consequences.
- 2 JUSTICE GINSBURG: There was another
- 3 crime -- I thought a more serious crime, of civil
- 4 misdemeanor in this picture, but the Texas prosecutor
- 5 didn't make anything of that. Remind me of what that
- 6 was, but I thought it was a -- a more grave offense.
- 7 MS. SAHARSKY: You might be thinking of his
- 8 prior offense for domestic violence.
- 9 JUSTICE GINSBURG: Yes.
- 10 MS. SAHARSKY: That that may have been able
- 11 to be used to -- to enhance his -- his drug crime to an
- 12 enhanced sentence. But that -- there wasn't an
- 13 enhancement sought on that.
- JUSTICE GINSBURG: Yes --
- 15 MS. SAHARSKY: That was a -- a 2003
- 16 conviction.
- 17 JUSTICE GINSBURG: So we respect that
- 18 judgment on the part of the prosecutor, not to make it a
- 19 -- a ground for a recidivist charge, but we don't
- 20 respect the prosecutor's -- Texas prosecutor saying I'm
- 21 just going to treat this like it's a first-time
- 22 misdemeanor; that's it?
- 23 MS. SAHARSKY: In either case does the
- 24 prosecutor's judgment matter. What matters is the
- 25 offense conduct that was established by the conviction

- 1 in State court. What matter is the offense that the
- 2 person was convicted of, and if corresponds to a Federal
- 3 offense that was punishable as a felony in Federal
- 4 court.
- It is true that some charges might be
- 6 brought and some charges may not be brought, and that
- 7 would impact what a person has been convicted of; so
- 8 there could be disparities based on that. But what
- 9 Congress had to balance its need for uniformity with a
- 10 rule that is administrable, and the rule that it picked
- 11 was administrable is, let's look at the offense conduct
- 12 that was established by the conviction. And when you
- 13 look at that offense conduct you have to ask how it
- 14 could be punished in Federal court. And it's that
- 15 punishable language that requires this more hypothetical
- 16 inquiry on how the events -- how the offense could be
- 17 treated.
- 18 And just to summarize, it is clear from the
- 19 last 20 years that Congress has had a very serious
- 20 concern about recidivist criminal aliens in the United
- 21 States, and Congress has made a judgment since 1970 in
- 22 the drug laws that two drug possession offenses should
- 23 be punishable as a felony. And under those
- 24 circumstances a person who concededly has committed
- 25 those two drug offenses and who concededly if taken to

- 1 Federal court could have been punished as a felony, just
- 2 should not be able to escape the aggravated felony
- 3 designation that Congress intended for all aliens who
- 4 are similarly situated.
- If the Court has no further questions, we
- 6 submit the judgment below should be affirmed.
- 7 CHIEF JUSTICE ROBERTS: Thank you,
- 8 Ms. Saharsky.
- 9 Mr. Srinivasan, you have 4 minutes
- 10 remaining.
- 11 REBUTTAL ARGUMENT OF SRI SRINIVASAN
- 12 ON BEHALF OF THE PETITIONER
- JUSTICE KENNEDY: We usually think of
- 14 recidivism when we talk about statistics as being
- 15 repeated for any crime. This is recidivism of a special
- 16 kind. It's repeating the same -- the same thing. Is
- 17 that essential to your argument? I know it's essential
- 18 to the -- to the Federal statute.
- MR. SRINIVASAN: Right, and because it's
- 20 essential to the Federal statute it's necessarily a part
- 21 of our argument. I don't think our argument would be
- 22 any different if the Federal statute read differently,
- 23 but you can only be punishable as a felon under Federal
- 24 law if you had a prior drug conviction, and if you had a
- 25 prior drug conviction that was in fact found to exist.

1 And I think, Justice Kennedy, the point I 2 would like to make in rebuttal -- there's two points I 3 would like to make. The first addresses a question you 4 raised concerning what happens in a situation in which 5 the second proceeding is a Federal proceeding rather 6 than a State proceeding, and I think this is important 7 to highlight the government's response. 8 Because if the second proceeding is a 9 Federal proceeding, we have a person who has a prior 10 conviction for drug possession. We have a person who is then prosecuted in Federal court for a second time for 11 12 drug possession. The prosecutor by hypothesis never 13 brings the initial conviction into play. The court 14 therefore never finds that the person is a recidivist. As a consequence, that person as a matter of law cannot 15 16 as a matter of law receive a felony sentence. They can only be sentenced as a misdemeanant. But nonetheless, 17 18 the government would say that they have been, quote, 19 "convicted of a felony, punishable under the Controlled 20 Substances Act, " closed quote --21 JUSTICE SCALIA: How do you --22 MR. SRINIVASAN: -- even though no felony 23 sentence could be imposed. JUSTICE SCALIA: How do you distinguish 24 25 Nijhawan? I mean, there what made it a Federal felony

- 1 was the fact that more than \$10,000 was obtained from
- 2 the victims. But that was not found in the -- in the
- 3 State conviction. It simply was not.
- 4 MR. SRINIVASAN: There were -- there were
- 5 two things that made it a Federal felony,
- 6 Justice Scalia. First was it had to be an offense that
- 7 involved fraud.
- JUSTICE SCALIA: That's right.
- 9 MR. SRINIVASAN: And then -- and that had to
- 10 be found by the convicting court.
- 11 JUSTICE SCALIA: Right.
- 12 MR. SRINIVASAN: There was no issue about
- 13 that.
- 14 JUSTICE SCALIA: No issue.
- 15 MR. SRINIVASAN: Our -- our point is that --
- 16 JUSTICE SCALIA: Well, what about the
- 17 \$10,000?
- 18 MR. SRINIVASAN: But the --
- 19 JUSTICE SCALIA: He was never convicted of
- 20 having obtained by fraud more than \$10,000 from the
- 21 victim.
- MR. SRINIVASAN: But -- but there's a very
- 23 important textual distinction, Justice Scalia, because
- 24 under the provision at issue in Nijhawan, the offense
- 25 had to involve fraud and then there was a separator in

- 1 which the loss exceeds \$10,000. And the Court focused
- 2 on the fact that the text read "in which." That was
- 3 critical, and another thing that was critical in
- 4 Nijhawan was that if you looked at Federal statutes and
- 5 asked, were there any as to which the elements would
- 6 require a loss in excess of \$10,000, there were not.
- 7 And because of that practical consequence,
- 8 the Court reached the conclusion that Congress would
- 9 have intended that the \$10,000 be something that the
- 10 immigration judge would have found.
- 11 We have the opposite situation here.
- 12 JUSTICE SCALIA: You had still have the word
- 13 "convicted."
- MR. SRINIVASAN: Sure.
- 15 JUSTICE SCALIA: Which is what you are
- 16 relying on. That word was applicable there as much as
- 17 it is applicable here, and we did not require him to
- 18 have been convicted of obtaining more than \$10,000.
- MR. SRINIVASAN: Because, again the test --
- 20 the text also had "in which," which the Court found
- 21 critical -- that text is lacking here -- and because the
- 22 statute would have had no practical consequence, absent
- 23 the court's interpretation.
- 24 JUSTICE BREYER: Well, that -- that's not
- 25 true here, because she got to that argument at the end.

- 1 And she said, my -- I wrote that, I think, and I -- when
- 2 I use it as an example or the text uses an example, this
- 3 provision is one where you don't look to real conduct.
- 4 She said, that was a mistake, really. It
- 5 was overstated, because what they are saying is that
- 6 recidivism analogous to the \$10,000 was meant to be a
- 7 real conduct aspect, not just offense of conviction, and
- 8 -- and she gave similar reasons. That's why -- similar
- 9 reasons are that you either state you're too mixed up in
- 10 this; it would be too difficult to look at that element
- 11 itself. And see, she is trying to analogize that to the
- 12 \$10,000.
- Now -- now, why isn't that a good analogy?
- 14 MR. SRINIVASAN: Because for both reasons
- 15 that the Court found that you could look to the
- 16 circumstances for Nijhawan, neither of those two reasons
- 17 applies here. You don't have a textual separator. You
- 18 don't have the words "in which." All you have is the
- 19 word "convicted." And you also don't have the
- 20 consequence that the -- the provision would cease to
- 21 have any practical implications under our reading.
- It would absolutely have practical
- 23 implications under our reading, because anytime a person
- 24 was found to have been a recidivist and their sentence
- 25 was raised, their maximum sentence was raised as a

- 1 consequence, they will have been deemed to have been
- 2 aggravated felony. But here, that didn't happen. You'd
- 3 have to understand that in the Federal system, even
- 4 though an individual could not as a matter of law be
- 5 sentenced as a felon, they nonetheless would have been
- 6 deemed to have been convicted of a felony, and tat the
- 7 very least -- and this is the second point I'd like to
- 8 make, if I could just -- be sentenced as a felon they
- 9 would have been deemed to be convicted of a felony.
- 10 CHIEF JUSTICE ROBERTS: Make your second
- 11 point short.
- MR. SRINIVASAN: Thank you,
- 13 Mr. Chief Justice.
- 14 Principles of lenity which the government
- 15 agrees are potentially applicable would dictate ruling
- in our favor even if you thought that the text was
- 17 ambiguous. The principles of lenity do apply. An
- 18 individual who pleads guilty to possession in exchange
- 19 for a prosecutor's decision to refrain from charging him
- 20 as a recidivist and therefore, can only be sentenced as
- 21 a misdemeanor I think should be allowed to be convinced
- that he has been convicted of a misdemeanor rather than
- 23 a felony.
- 24 CHIEF JUSTICE ROBERTS: Thank you, Counsel.
- The case is submitted.

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